# City of Berlin

# **Title VI Nondiscrimination Plan**

Reviseu oii.	April 14, 2022	
Adopted by:	City of Berlin, Common Council	٠
Original Title VI Plan	*	
Adopted on:	May 13, 2014	
This plan is hereby	adopted and signed by:	

City of Berlin

Executive Name/Title: Joel Bruessel, Mayor

**Executive Signature:** 

Pavisad on: April 14 2022

As a recipient of USDOT Federal Transit Administration (FTA) funding, per <u>FTA Circular 4702.1B</u> the **City of Berlin** is required to prepare a Title VI Nondiscrimination Plan including the following elements:

- > Evidence of Policy Approval
- > Policy Statement, Log of Policy Updates, Contact Information/Program Administration
- > Notice of Nondiscrimination (Appendix 1)
- Complaint Procedure (Appendix 2)
- > Complaint Form (Appendix 3)
- > Recording and Reporting Civil Rights Investigations, Complaints and, and Lawsuits (Appendix 4)
- > Public Involvement Plan (Appendix 5)
- ➤ Limited English Proficiency (LEP) Plan (Appendix 6)
- > Demographic Representation Information (Appendix 7)

## **Policy Statement**

The **City of Berlin** is committed to ensuring that no person is excluded from, participation in, denied the benefits of, or otherwise subjected to discrimination on the basis of race, color, national origin, disability, sex, age, religion, income status or limited English proficiency (LEP) in any and all programs, activities or services administered by the **City of Berlin** in accordance with Title VI of the Civil Rights Act of 1964<sup>1</sup> and related nondiscrimination authorities.

The **City of Berlin** receives federal financial assistance to provide shared-ride transportation service in the **City of Berlin**. Information on the city's transportation services is available at: https://cityofberlin.net/taxi-service/

## Policy Updates – Activity Log

The **City of Berlin** will review its policy on an annual basis to determine if modifications are necessary. The table below outlines the Title VI Plan reviews/revisions made by the **City of Berlin**.

As applicable, the **City of Berlin** will discuss Title VI Nondiscrimination Plan requirements with its third-party transit provider on an annual basis to ensure compliance with Title VI Nondiscrimination requirements.

Date	Activity (Review/Update/Addendum/ Adoption/Distribution)	Person Responsible	Notes
April 14, 2022	Update Title VI Plan per WisDOT requirement. Revisions included updated Complaint Form, updated LEP Plan and Minority Representation Information with current US Census data	Sara Rutkowski	
May 13, 2014	Develop Title VI Plan	Sandy Peschke	

<sup>&</sup>lt;sup>1</sup> Title VI of the Civil Rights Act of 1964 states "No person in the United Sates shall, on the grounds of race, color or national origin, be excluded from, participation in, denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." – Title 42 USC Section 2000d

# **Contact Information/Program Administration**

### Chief Executive

The **City of Berlin's** Chief Executive will ensure compliance with <u>Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the U.S. Department of Transportation implementing regulations.</u>

Name:	Joel Bruessel, Mayor
Email:	mayor.bruessel@gmail.com
Phone:	920-361-5403

## Civil Rights Coordinator

The **City of Berlin's** Civil Rights Coordinator ensures Title VI/Nondiscrimination and LEP compliance in accordance with the **City of Berlin's** federally funded transportation activities. The Civil Rights Coordinator has other duties and responsibilities in addition to Title VI/Nondiscrimination and LEP compliance. This position has a direct reporting relationship and access to the **City of Berlin's** Chief Executive.

Name:	Sara Rutkowski
Email:	srutkowski@cityofberlin.wi.gov
Phone:	920-361-5400

The Civil Rights Coordinator is responsible for initiating, monitoring, and ensuring compliance of the **City of Berlin's** nondiscrimination requirements, including the following activities:

## ✓ Program Administration

- o Ensure compliance with federal Title VI/Nondiscrimination and LEP requirements
- o Develop and implement the City of Berlin's Title VI/Nondiscrimination and LEP Plan
- o Update and maintain Title VI/Nondiscrimination and LEP program policies and procedures

#### ✓ Complaints

o Review, track, investigate and close Title VI/Nondiscrimination and LEP complaints

#### ✓ Employee Training

o Educate staff on Title VI/Nondiscrimination and LEP requirements and procedures

## ✓ Reporting

o Prepare and submit Title VI/Nondiscrimination reports per state and federal regulations

#### ✓ Public Dissemination

 Notify the public of the City of Berlin's Nondiscrimination requirements via the City of Berlin's public area, on its website, in vehicles, etc.

#### ✓ Oversight

o Ensure contractors and lessees adhere to Title VI/Nondiscrimination and LEP requirements

## **Notice of Nondiscrimination**

<u>FTA Title VI Circular 4702.1B</u> requires the **City of Berlin** as a recipient of federal financial assistance to notify the public of its obligations under U.S. DOT Title VI regulations and the protections against discrimination afforded to them by Title VI.

Title VI regulations require the **City of Berlin** to inform the public of their rights under Title VI by posting a *Notice of Nondiscrimination*. The *Notice of Nondiscrimination* should be posted in the following locations: agency website, public areas of the agency office, and as applicable, inside vehicles, rider guides/schedules, and transit shelters/facilities.

The public notice must include a statement of nondiscrimination, information on how to request additional information about the agency's Title VI obligations, including information on how to file a complaint, the location of the complaint form, etc., and information on how to request Title VI information in another language.

**City of Berlin's** *Notice of Nondiscrimination* is provided in the following locations:

- ✓ Agency website <a href="https://cityofberlin.net/taxi-service/">https://cityofberlin.net/taxi-service/</a>
- ✓ Public area of the agency office: City Clerk's office at Berlin City Hall, 108 N Capron St, Berlin, WI 54923

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- ✓ Inside vehicles
- ✓ Transit station (Office area for Running Inc)

On English versions of the *Notice of Nondiscrimination*, a sentence is included in Spanish to contact the **City of Berlin** at 920-361-5400 if additional information is needed in another language.

To view a copy of the City of Berlin's Notice of Nondiscrimination, please see Appendix 1.

# **Complaint Procedure and Complaint Form**

The **City of Berlin**, as a recipient of federal financial assistance must develop a procedure for investigating, tracking, and resolving Title VI/Nondiscrimination and LEP complaints and make the procedures available to the public upon request.

Any person, group or firm that believes they've been discriminated against on the basis of race, color, national origin, disability, sex, age, religion, income status or limited English proficiency (LEP) by the **City** of Berlin may file a civil rights complaint.

#### Scope of Civil Rights Complaints

The scope of civil rights complaints covers all internal and external the **City of Berlin** activities. Adverse impacts resulting in civil rights complaints can arise from many sources including the delivery of programs and services, or advertising, bidding and contracts.

Complaints can originate as a result of project and program impacts on individuals or groups. Examples include social and economic impacts such as access to programs, activities and services, failure to maintain facilities and vehicles, traffic, noise, air quality, and accidents.

Complaints can also originate from individuals or firms alleging inability to bid upon or obtain a contract with the **City of Berlin** for the furnishing of goods and services. Examples include advertising for bid proposals; prequalification or qualification requirements; bid awards; selection of contractors, subcontractors, material and equipment suppliers, lessors, vendors, consultants, etc.

The **City of Berlin's** complaint procedure is shown in **Appendix 2** and made available in the following locations:

- ✓ Agency website, either as a reference in the *Notice of Nondiscrimination* or in its entirety
- ✓ Agency office (City of Berlin –City Clerk's Office)

A copy of the City of Berlin's Complaint Form is shown in Appendix 3.

#### **Civil Rights Investigations**

Recipients of federal financial assistance are required to maintain a list of any complaints alleging discrimination. The list shall include the date the civil rights complaint, investigation, or lawsuit was filed, a summary of the allegation(s), the status of the complaint, investigation, or lawsuit, actions taken by the recipient in response, and final findings related to the complaint, investigation, or lawsuit.

**Appendix 4** is the **City of Berlin's** procedure and tracking mechanism to investigate, track and resolve complaints.

Since the last update of this Title VI Nondiscrimination Plan, there has been no transportation related civil rights investigations, complaints, or lawsuits filed with the **City of Berlin**.

#### **Public Involvement Plan**

Recipients of federal financial assistance are required to develop a public involvement plan that includes outreach strategies and participation techniques to engage the public including minority, low-income, and limited English proficient (LEP) populations, as well as a summary of outreach efforts made since the last Title VI Nondiscrimination Plan.

While traditional means of seeking public involvement may not reach all individuals, or might not allow for meaningful avenues of input, the intent of this effort is to take reasonable actions to provide opportunities for historically under-served populations to participate in transportation decision making efforts.

A copy of the City of Berlin's Public Involvement Plan is shown in Appendix 5.

# **Limited English Proficiency (LEP) Plan**

As a recipient of federal USDOT funding, the **City of Berlin** is required under <u>Title VI of the Civil Rights</u> <u>Act of 1964</u> and <u>Executive Order 13166</u> to develop and implement a plan to ensure accessibility to its programs and services for persons who are not proficient in the English Language.

A copy of the City of Berlin's Limited English Proficiency (LEP) Plan is shown in Appendix 6.

The LEP plan outlines the policies and procedures the **City of Berlin** will use to address the needs of persons with limited English proficiency (LEP) that wish to participate in the **City of Berlin** programs and services.

# **Demographic Representation Information**

The **City of Berlin** understands that diverse representation on boards, councils, and committees help results in sound policy reflective of the needs of the entire population. <u>FTA Title VI Circular 4702.1B</u> requires recipients which have transportation-related, non-elected boards, advisory council or committees, or similar bodies, to report membership of these committees broken down by race and include a description of efforts made to encourage the participation of minorities on these committees.

A copy of the City of Berlin's Minority Representation Information is shown in Appendix 7.

# Title VI - Notice of Nondiscrimination to the Public

The City of Berlin's Notice of Nondiscrimination is as follows:

# **Notice of Nondiscrimination**

## City of Berlin

- ✓ The City of Berlin is committed to ensuring that no person is excluded from, participation in, denied the benefits of, or otherwise subjected to discrimination on the basis of race, color, national origin, disability, sex, age, religion, income status or limited English proficiency (LEP) in any and all programs, activities or services administered by the City of Berlin in accordance with Title VI of the Civil Rights Act of 1964 and related nondiscrimination authorities.
- ✓ Any person who believes they've been aggrieved by any unlawful discriminatory practice may file a complaint with the City of Berlin.
- ✓ For more information on the **City of Berlin's** civil rights program, and the procedures to file a complaint, contact Sara Rutkowski at 920-361-5400 (for hearing impaired, please use Wisconsin Relay 711 service); email srutkowski@cityofberlin.wi.gov or visit our administrative office at 108 N. Capron Street, Berlin, WI 54923. For more information, visit <a href="https://cityofberlin.net/taxi-service/">https://cityofberlin.net/taxi-service/</a>
- ✓ A complainant may file a complaint directly with the Federal Transit Administration by filing a complaint with the Office of Civil Rights, Attention: Title VI Program Coordinator, East Building, 5<sup>th</sup> Floor-TCR, 1200 New Jersey Ave., SE Washington, DC, 20590.
- ✓ If information is needed in another language, contact 920-361-5400.
  Sì se necesita informacion en otro idioma de contacto, 920-361-5400.

# **Complaint Procedure**

The City of Berlin's Complaint Procedure is made available in the following locations:

- ✓ Agency website, either as a reference in the Notice of Nondiscrimination or in its entirety
- ✓ Agency office (City of Berlin- City Clerk's Office)

Any person who believes they've been discriminated against on the basis of race, color, national origin, disability, sex, age, religion, income status or limited English proficient (LEP) by the **City of Berlin** may file a complaint by completing and submitting the **City of Berlin's** Complaint Form.

The Complaint Form may also be used to submit general complaints to the City of Berlin

The **City of Berlin** investigates complaints received no more than 180 calendar days after the alleged incident. The **City of Berlin** will process complaints that are complete.

Once the complaint is received, the **City of Berlin** will review the complaint and work to resolve the complaint informally, if possible.

If the complaint warrants a formal civil rights complaint process, the **City of Berlin** will follow the steps listed in this complaint procedure. The **City of Berlin** may also use this formal procedure to address general complaints. If the **City of Berlin** determines it has jurisdiction the complainant will receive an acknowledgement letter stating the complaint will be investigated by the **City of Berlin** as a civil rights complaint.

The **City of Berlin** has **90** business days to investigate the civil rights complaint. If more information is needed to resolve the case, the **City of Berlin** may contact the complainant.

The complainant has **10** business days from the date of the letter to send requested information to the investigator assigned to the case.

If the investigator is not contacted by the complainant or does not receive the additional information within **10** business days, the **City of Berlin** can administratively close the case. A case can be administratively closed also if the complainant no longer wishes to pursue their case.

After the investigator reviews the complaint, one of two (2) letters will be issued to the complainant: a closure letter or a letter of finding (LOF).

- ✓ A <u>closure letter</u> summarizes the allegations and states that there was not a Title VI violation and that the case will be closed.
- ✓ A <u>letter of finding (LOF)</u> summarizes the allegations and the interviews regarding the alleged incident, and explains whether any disciplinary action, additional training of the staff member, or other action will occur.

If the complainant wishes to appeal the decision, the complainant has **14** business days after the date of the letter or the LOF to do so.

A person may also file a complaint directly with the Federal Transit Administration, at FTA Office of Civil Rights, 1200 New Jersey Avenue SE, Washington, DC 20590.

If information is needed in another language, then contact 920-361-5400. Si se necesita informacion en otro idioma de contacto, 920-361-5400.

# Appendix 3

# **Complaint/Comment Form**

The **City of Berlin** is committed to providing you with safe and reliable transportation services and we want your feedback. Please use this form for suggestions, compliments, and complaints.

Please submit this form electronically at srutkowski@cityofberlin.wi.gov or in person at the address below.

## City of Berlin

108 N. Capron Street P.O. Box 272 Berlin, WI 54923

You may also call us at 920-361-5400. Please make sure to provide your contact information in order to receive a response.

# Section A: Accessible Format Requirements Please check the preferred format for this document ☐ Other (if selected please state what type of ☐ Audio ☐ Large Print ☐ TDD or Relay Recording format you need in the box below) Click or tap here to enter text. Section B: Contact Information Telephone Number (including area code) Click or tap Name Click or tap here to enter text. here to enter text. City Click or tap here to enter text. Address Click or tap here to enter text. Zip Code Click or tap here to enter text. State Click or tap here to enter text. Email Address Click or tap here to enter text. ☐ Yes □ No Are you filing this complaint on your own behalf? If no, please provide the name and relationship of the person for whom you are complaining and why you are completing the form on their behalf in the box below. Click or tap here to enter text.

Please confirm that you aggrieved party if you		☐ Ye	S	□ No		
Section C: Type of	Comment					
What type of commer	nt are you providing? Pleas	e che	eck which catego	y best a	pplies.	
☐ Complaint	☐ Suggestion		☐ Compliment		│ │ □ Oth	er
Which of the following boxes.	g describes the nature of th	ne co	mment? Please c	heck on	e or mor	e of the check
☐ Race	☐ Color		☐ National Orig	gin	☐ Reli	gion
□ Age	□ Sex		☐ Service		□ Inco	me Status
☐ Limited English Prof	icient (L.E.P)	☐ Americans with Disability Act (A.D.A)				(A.D.A)
Section D: Comme						
Please answer the qu	estions below regarding yo	our c	omment			
	on the following type of any box that may apply.	☐ Paratransit ☐ Shared Ride ☐ E			☐ Bus	
What was the date of	the occurrence?	Click to add date in the following format: Day, month, year				mat: Day,
What was the time of	the occurrence?	Click to add the time				
What is the name or employee or employe		Click or tap here to enter text.				
What is the name or involved, if applicable	identification of others e?	Click or tap here to enter text.				
What was the number or name of the route you were on, if applicable?		Click or tap here to enter text.				
What was the direction or destination you were headed to when the incident occurred, if applicable?		Click or tap here to enter text.				
Where was the location	on of the occurrence?	Click or tap here to enter text.				
Was the use of a mobility aid involved in the incident?			Yes	□ No		

		1		
Please add any additional descriptabout the incident.	Click or tap here to enter text.			
In the box below, please explain were discriminated against.	as clearly as pos	sible what ha	ppened and why yo	u believe you
Click or tap here to enter text.				
Section E: Follow-up				
May we contact you if we need m	ore details or in	formation?	Yes	□No
If yes, how would you best liked	to be reached? I	Please select y	your preferred form	of contact below
☐ Phone	☐ Phone ☐ Email			
If you would prefer to be contact	ed by phone, plo	ease list the b	est day and time to	reach you.
Click here to add your preferred ti	ime	Click here	to add your preferred	d day
Section F: Desired Outcome				
Please list below, what steps you	would like taken	to address th	ne conflict or proble	n.
Click or tap here to enter text.				
If applicable, please list below all a Federal, State, Local agencies, or v information to where the complai	vith any Federal			
Click or tap here to enter text.				
Section G: Signature				
Please attach any documents yo form and send it to the City of B		upport the al	llegation. Then date	and sign this
Name Click or tap here to enter t	rext	<b>te:</b> Click to aconth, year	dd date in the follow	ring format: Day,
Signature Click or tap here to en	ter text.			

# Appendix 4

# List of Complaints, Investigations and Lawsuits<sup>2</sup>

The **City of Berlin** maintains a log to track and resolve transit related complaints, investigations, and lawsuits.

Chec	<u>:k One</u> :
X	Since the last update of this Title VI Nondiscrimination Plan, there has been no transportation related civil rights investigations, complaints, or lawsuits filed with the City of Berlin
	There have been investigations, complaints and/or lawsuits filed against us. See list below.  Attach additional information as needed.

Type Complaint Investigation Lawsuit	Date (Month, Day, Year)	Complainant's Name/Address	Basis of Complaint <sup>3</sup>	Summary Complaint Description	Status	Action Taken/ Final Outcome if Resolved

<sup>&</sup>lt;sup>2</sup> Lawsuit: The protected class under Title II is disability. The protected classes under Title VI are Race, Color and Nation Origin.

<sup>&</sup>lt;sup>3</sup> Basis of Complaint: Specify Race, Color, National Origin, Disability, Religion, Sex, Age, Service, Income Status, Limited English Proficient (LEP), Safety, Other

### **Public Involvement Plan**

The purpose of the **Public Involvement Plan** is to establish procedures that allow for, encourage, and monitor participation of all citizens within the **City of Berlin** service area including but not limited to low income and minority individuals, and those with limited English proficiency (LEP).

While traditional means of soliciting public involvement may not reach such individuals, or might not allow for meaningful avenues of input, the intent of this effort is to take reasonable actions to provide opportunities for historically under-served populations to participate in transportation decision making efforts.

#### Goal

The goal of public involvement is to offer real opportunities for the engagement of all citizens within the **City of Berlin** service area to participate in the development of plans, programs, and services.

### **Strategies**

In order to promote inclusive public participation, the **City of Berlin** uses the following strategies, as appropriate.

- Coordination and Consultation
  - Coordinate and consult with partners, stakeholders, program participants and their caregivers, and the public affected by the distribution of state and federal transit grant programs.
  - Seek guidance and input from WisDOT on public involvement mechanisms and strategies.
  - Maintain an electronic distribution list of all potential program participants, partners, stakeholders, etc.
- Accessibility and Information
  - o Meetings
    - Adhere to state and federal public hearing requirements
    - Provide a general notification of meetings, particularly forums for public input,
       in a manner that is understandable to all populations in the area.
    - Hold meetings in locations which are accessible and reasonably welcoming to all area residents including, but not limited to, low-income and minority members of the public.
    - Employ different meeting sizes and formats
    - Provide avenues for two-way flow of information and input from populations which are not likely to attend meetings.
  - o Make public information available in electronically accessible formats
  - O Use social media in addition to other resources to gain public involvement
  - Use radio, television or newspaper ads on stations and in publications that serve LEP populations. Outreach to LEP populations may also include audio programming available on podcasts.

Expand traditional outreach methods by visiting ethnic stores/markets and restaurants,
 community centers, libraries, faith-based institutions, local festivals, etc.

#### o Timeliness

- Provide timely information about state and federal grant programs to affected program participants, the public, partner agencies, and other interested parties.
- Provide adequate notice of public involvement activities and time for public review and comment.

#### Public Comment

- Work openly and diligently to incorporate public comments received and to notify respondents of final plans, reports, programs, etc.
- o Provide for early, frequent and continuous engagement by the public

#### o Social/Environmental Justice

- Seek and consider the needs of those traditionally underserved by participating in outreach efforts that address the needs of minority persons, the elderly, persons with disabilities, limited English Proficient individuals, and low-income households.
- Determine what non-English languages and other cultural barriers exist to public participation within the City of Berlin service area.

#### o Training

 Participate in training to continuously improve the knowledge and understanding of civil rights and environmental justice principles.

#### o Evaluation

- o Document and maintain records of public outreach efforts.
- o Review the effectiveness of public participation activities.
- Seek news ways to providing public input opportunities.

### **Participation Techniques**

The **City of Berlin** will use the following participation techniques as deemed appropriate. Participation techniques will be reviewed and modified each year, as necessary. If new techniques are tried and found to be successful, this list will be updated to include the new techniques.

- o Booth at Community events (craft fair, festival, farmers market, parades, etc.)
- o Advisory meetings and committees
- Direct mailings (letters, fliers, etc.)
- Website and social media
- o Project-specific newsletter articles
- o Public information meetings
- Legal advertisements
- o Presentations to community partners, citizens/residents, etc.
- Press releases, meetings with local media representatives
- Surveys (telephone, internet, and public information meetings)
- Work with partner organizations

#### **Public Outreach Activities**

The **City of Berlin** maintains a log/record of the various types of outreach activities it uses to promote inclusive public participation. On an annual basis, the **City of Berlin** reviews its log of outreach activities to determine if additional or different strategies are needed to promote inclusive public participation.

The direct public outreach and involvement activities conducted by the **City of Berlin** are summarized below. Efforts include *meetings*, *surveys*, *focus groups*, *attendance at community events*, *etc*.

Information collected on the size, location, meeting format, number of attendees, etc. as well as the scope of the distribution method (i.e. information posted to social media, fliers in grocery stores and community centers, etc.) will be used for future planning efforts.

	Summary of Outreach Activities							
Event Date	Name of Event/Activity	Date Publicized and Communication Method (Public Notice, Posters, Social Media, etc.)	Outreach Method (Meeting, Focus Group, Survey, etc.).	Staff Members Responsible	Notes			
Ongoing	Website, Facebook	Website and Social Media Materials	Website and Social Media Materials	Agency Staff	https://cityofberlin.n et/taxi-service/ https://www.facebo ok.com/BerlinWiscon sin			
List specific dates	Presentations to groups or at events (e.g., Multicultural Center, ADRC, Hmong Cultural Center, Hispanic Community Health, Resource Center, etc.)	As requested, and as invited	As requested, and as invited	Staff, Board, Volunteers	Varies			
Annual - June	Open House promoted on Website, Facebook, Newspaper & Brochure	June 2018, 2019, 2020,2021	June 2018, 2019, 2020,2021	Staff	2020 Open House - canceled due to COVID			
Quarterly	ADRC Staff	ADRC Website, Public notice	ADRC Website, Public notice	ADRC Meeting				
Spring- Summer	(Farmer's Markets, Community Events at Riverside)	Ongoing and methods vary - Event attendance with informational handouts	Meeting in person, flyer handouts, direction to city online resources	Staff, Board Members, Volunteers	Varies			

# Limited English Proficiency (LEP) Plan

#### Overview

As a recipient of federal financial assistance, the **City of Berlin** s required to prepare a Limited English Proficiency (LEP) Plan to address its responsibilities relating to the needs of individuals with limited English language skills.

This plan has been prepared in accordance with <u>Title VI of the Civil Rights Act of 1964, 42 U.S.C 2000d, et seq</u>, and its implementing regulations which state that no person shall be subjected to discrimination on the basis of race, color, or national origin.

Executive Order 13166 "Improving Access to Services for Persons with Limited English Proficiency", issued in 2000 clarified Title VI of the Civil Rights Act of 1964. It stated that individuals who do not speak English well and who have a limited ability to read, write, speak, or understand English are entitled to language assistance under Title VI in order to access public services or benefits for which they are eligible. While most individuals in Wisconsin read, write, speak, and understand English, for some individuals English is not their primary language. If these individuals have a limited ability to read, write, speak or understand English, they are considered Limited English Proficient (LEP).

The US DOT "Policy Guidance Concerning Recipients' Responsibilities to LEP Persons" discusses the concept of "safe harbor" with respect to the requirements for translation of written materials. The Safe Harbor Threshold is calculated by dividing the population estimate for a language group that "Speaks English less than very well" by the total population of the county. The LEP Safe Harbor Threshold provision stipulates that for each LEP group that meets the LEP language threshold (5% or 1,000 individuals, whichever is less, of the population to be served) the City of Berlin must provide translation of vital documents (e.g., Notice of Nondiscrimination, Complaint Procedure and Complaint Form) in written format for non-English speaking persons.

Recipients of federal financial assistance are also required to implement LEP plans in accordance with guidelines of the federal agency from which the funds are provided. <u>FTA Circular 4702.1B – Title VI Requirements and Guidance for FTA Recipients</u> provides guidance and instructions for LEP Plan development.

## **Plan Summary**

The **City of Berlin** has developed this *Limited English Proficiency Plan* to identify reasonable steps for providing language assistance to persons with limited English proficiency (LEP) who wish to access services provided by the **City of Berlin**.

This plan outlines how to identify a person who may need language assistance, how to inform LEP persons language assistance is available, the ways in which assistance may be provided, and staff training.

#### **Plan Components**

As a recipient of federal US DOT funding, the **City of Berlin** is required to take reasonable steps to ensure meaningful access to programs and activities by LEP persons.

This plan includes the following elements:

- 1. The results of the Four Factor Analysis, including a description of the LEP population(s), served.
- 2. A description of the following:
  - ✓ How language assistance services are provided.
  - ✓ How LEP persons are informed of the availability of language assistance services.
  - ✓ How the language assistance plan is monitored and updated.
  - ✓ How employees are trained to provide language assistance to LEP persons.

## Meaningful Access - Four Factor Analysis

To prepare this plan, the City of Berlin conducted a four-factor analysis which considers the following:

### Factor 1 - Demography

Number and proportion of LEP persons who may be served or are likely to encounter a City of Berlin program or service.

This plan uses <u>US Census Bureau – American Fact Finder (2011-2015)</u> language data available at the Wisconsin county level. More data is available on the <u>US Census Bureau ACS website</u>.





Green Lake Waushara County County LEP Data... LEP Data 2015 ...

The US Census Bureau – American Fact Finder (2011-2015) data shows there are numerous languages spoken in Green Lake and Waushara counties. Some of these languages include Spanish, German, Polish, Scandinavian Languages, Indic Languages, Hmong, Chinese, Arabic, Thai, and Tagalog. After English, the second largest language group is Spanish.

The Safe Harbor Threshold is calculated by dividing the population estimate for a language group that "speaks English less then very well" by the total population of the county. The LEP Safe Harbor Threshold provision stipulates that for each LEP group that meets the LEP language threshold (5% or 1,000 individuals, whichever is less), the **City of Berlin** must provide translation of vital documents in written format for non-English speaking persons.

US Census data shows that in Green Lake County with a population estimate of 17,986, 347 people have identified themselves as Spanish speaking and "speaks English less than very well". In Waushara County with a population estimate of 23,175, 449 people have identified themselves as Spanish speaking and "speaks English less than very well". The Spanish speaking language group in Green Lake and Waushara counties is less than the 5% or 1,000 person threshold of the population to be served. This means **City of Berlin** is not required to provide written translation of vital documents.

All other language groups listed above are also below the Safe Harbor Threshold. This means, at this time, the **City of Berlin** is not required to provide written translation of vital documents in these languages.

In the future, if the **City of Berlin** meets the Safe Harbor Threshold for any additional language groups, it will provide written translation of vital documents in such languages and consider measures needed for oral interpretation.

### Factor 2 - Frequency

Frequency of contact with LEP persons.

The City of Berlin provides transportation service in the City of Berlin.

The **City of Berlin** reviewed the frequency with which its staff, city council, and its contractor has or could have, contact with LEP persons in the conduct of the **City of Berlin** activities. This includes a review of documented phone inquiries, office visits, and encounters at public meetings and community events. Within the last year, the **City of Berlin** staff, city council, and its contractor have had (0) zero requests for interpreters and (0) zero requests for translated program documents in any setting.

The **City of Berlin** staff, city council, and its contractor will be trained on what to do when they encounter a person with limited English proficiency.

The **City of Berlin** tracks the number of encounters and considers adjustments to its outreach efforts to ensure meaningful access to all persons and specifically to LEP and minority populations of the **City of Berlin's** programs and services. The *Log of LEP Encounters* is a tool to help track LEP encounters.

# Log of LEP Encounters

D)ate	Time	Language Spoken By Individual (if ovailable)	Name and Phone Number of Individual (if avoilable)	Service Requested	Follow Up Required	Staff Member Providing Assistance	Notes.
					-		

If a language barrier were to exist, the **City of Berlin** would work to provide a reasonable accommodation. The "I Speak" Language Identification Card listed shown below is a document that can be used by the **City of Berlin** staff to assist LEP individuals. Additional languages can be added, as needed, to match the demographic changes of the **City of Berlin's** service area. The languages included in the "I Speak" Language Identification Card below represent many of the languages spoken within the **City of Berlin** service area.

# "I Speak" Language Identification Card

Mark this box if you speak	Language Identification Chart	Language
	I speak English	English
	Yo hablo español	Spanish
	Kug has lug Moob	Hmong
	我說中文	Chinese
	E nói tiếng Việt	Vietnamese
	나는한국어를	Korean
	Marunong akong mag-Tagalog	Tagalog
	Ich spreche Deutsch	German
	Я говорю по-русски	Russian
	Ја говорим српски	Serbian
	में हिंदी बोलते हैं	Hindi
	میں نے اردو بولتے ہیں	Urdu

Note: For additional languages visit the US Census Bureau website http://www.lep.gov/lSpeakCards2004.pdf

## Factor 3 - Importance

Nature and importance of program to LEPs.

The **City of Berlin** receives federal financial assistance to provide shared-ride public transportation service in the city of Berlin.

The **City of Berlin** understands an LEP person with language barrier challenges also faces difficulties obtaining health care, education, access to employment and nutrition meal sites, recreational services, and socialization. Transportation services provides a key role in connecting LEP persons to these essential services.

#### Factor 4 - Resources and Costs

Resources available and overall cost to provide LEP assistance.

Given the small size of LEP encounters and small LEP populations, full multi-language translations of our programs and services related to transportation services is not warranted at this time. However, this information can be made upon request. The **City of Berlin** will contact state and local units of government and community resources for assistance in translation services.

Even though the **City of Berlin** does not have a separate budget for LEP outreach, it continuously explores ways to implement low-cost methods of notifying LEP persons of transportation services. Outreach efforts include maintaining a website, utilizing social media, developing and printing brochure/materials and having a visible presence in our community (e.g., participating in job fairs, parades, community events, etc.) to promote transportation services. Additional low-cost outreach methods to reach LEP communities include but are not limited to activities such as visiting ethnic

stores/markets and restaurants, community centers, libraries, faith-based institutions and local festivals. The cost is relatively low but the ability to reach the LEP population is high.

### Language Assistance Services

## **Overview - Language Assistance Services**

If a person does not speak English as their primary language and is LEP, that person may be entitled to language assistance with respect to the **City of Berlin's** programs and services. Language assistance can include interpretation and/or translation from one language into another language.

The **City of Berlin** will take reasonable steps to provide the opportunity for meaningful access to LEP individuals who have difficulty communicating in English.

The City of Berlin strives to offer the following measures:

- ✓ When encountering LEP persons directly, the **City of Berlin** staff use the "I Speak" Language Identification Card or posters to identify the language and communication need of LEP persons.
- ✓ Maintain a *Log of LEP Encounters* to capture information on the frequency of contact with LEP individuals to determine whether additional language assistance services are needed.
- ✓ Make translated versions (or provide for the interpretation of relevant sections) of all documents/publications available upon requests, within a reasonable time frame.
- ✓ Work with translation services as necessary to assist with the development of bilingual outreach materials.
- ✓ Utilize Wisconsin Relay 7-1-1, the state of Wisconsin resource to assist with communication needs <a href="http://www.wisconsinrelay.com/">http://www.wisconsinrelay.com/</a> and <a href="http://www.wisconsinrelay.com/features">http://www.wisconsinrelay.com/features</a>
- ✓ Utilize online resources such as Google Translate to assist with the translation of documents. The main downside of this approach is accuracy. As such, this option will be used by the City of Berlin on limited basis. Instead, the City of Berlin will seek assistance from fluent speakers.
- ✓ Prioritize the hiring of bilingual staff, as needed.

# Public Outreach - Informing LEP Persons of Language Assistance Services

The **City of Berlin** uses the following steps to inform LEP persons of the availability of language assistance services:

- ✓ Posts the Title VI/LEP Notice of Nondiscrimination on its website. The notice includes a sentence written in Spanish providing instructions on how to contact the City of Berlin to request information in another language.
- ✓ When encountering LEP persons directly, the City of Berlin will use the "I Speak" Language Identification Card to identify the language and communication needs of LEP persons. The City of Berlin may not be able to immediately accommodate or assist individuals self-identifying as a person not proficient in English but will seek means to follow up with the individual to address their needs in the language requested as soon as possible.

- Review outreach activities and information gathered from the Log of LEP Encounters on the frequency of contact with LEP individuals to determine whether additional language assistance services are needed.
- ✓ Develop and maintain cooperative relationships with key agencies/community organizations that serve LEP populations in the area or region. These entities can assist in providing or verifying translations and/or identifying gaps in assistance to persons with LEP needs.
- ✓ Utilize translation services such a fluent speaker on staff, seeking out language assistance from community organizations, Wisconsin Relay 7-1-1, the state of Wisconsin resource to assist with communication needs <a href="http://www.wisconsinrelay.com/">http://www.wisconsinrelay.com/</a> and http://www.wisconsinrelay.com/features

#### Monitoring, Evaluating and Updating the Plan

The **City of Berlin** will review the LEP Plan on an annual basis. Review and updates will include the following:

- ✓ The number of documented LEP person contacts.
- ✓ How the needs of LEP persons have been addressed.
- ✓ Determine whether the need for translation services has changed.
- ✓ Determine with existing language assistance services are effective and sufficient to meet the needs of LEP persons.
- ✓ Determine whether complaints have been received concerning the **City of Berlin's** failure to meet the needs of LEP individuals.
- ✓ Sufficiency of staff training.
- ✓ Review of any new opportunities for LEP communication.
- ✓ Determine whether financial resources are needed to fund language assistance services.

#### **Training Staff**

The following training will be provided to the **City of Berlin** staff:

- ✓ Information on the City of Berlin's Title VI Non-Discrimination Plan and LEP responsibilities.
- ✓ Description of language assistance services offered to the public.
- ✓ Use of the "I-Speak Card" as a tool to assist LEP individuals.
- ✓ Documentation of language assistance requests using the *Log of LEP Encounters*.
- ✓ How to handle Title VI Non-Discrimination and LEP complaints.

# **Appendix 7**

# **Demographic Representation Information<sup>4</sup>**

## A. Demographic Representation Table<sup>5</sup>

The table below depicts US Census county population data by race and the **City of Berlin's** non-elected committees/councils related to transit.





Green County Waushara County Data by Race 20... Data by Race 2...

Body	Caucasian	Hispanic/ Latino	Black/ African American	Asian American	Native American	Two or More Races
Green Lake County Population	94.5%	3.0%	.39%	.73%	.15%	1.23%
Waushara County Population	89.6%	6.4%	1.6%	.40%	.36%	1.64%
Berlin Common Council	100%	0%	0%	0%	0%	0%

## B. Efforts to Encourage Minority Participation

The **City of Berlin** understands diverse representation on committees, councils and boards results in sound policy reflective of its entire population. As such, the **City of Berlin** encourages participation of all its citizens.

As vacancies on non-elected boards, committees and councils become available, the **City of Berlin** will make efforts to encourage and promote diversity.

To encourage participation on its boards, committees and councils, the **City of Berlin** will continue to reach out to community organizations to connect with all population groups in its service area. In addition, the **City of Berlin** will use creative ways to make participating realistic and reasonable, such as scheduling meetings at times best suited to its members.

<sup>&</sup>lt;sup>4</sup> If the **City of Berlin** has transit-related, non-elected planning boards, advisory councils or committees, or similar bodies, the membership of which is selected by the **City of Berlin**, Title VI regulations require the **City of Berlin** to provide a table depicting the membership of those committees broken down by race and a description of efforts made to encourage the participation of minorities on such committees.

<sup>&</sup>lt;sup>5</sup> County data by race is available at the WisDOT website <a href="https://wisconsindot.gov/Documents/doing-bus/local-gov/astnce-pgms/transit/compliance/title6-race.pdf">https://wisconsindot.gov/Documents/doing-bus/local-gov/astnce-pgms/transit/compliance/title6-race.pdf</a> or the US Census Bureau website <a href="http://data.census.gov">http://data.census.gov</a>

# Demographic Representation Data Collection Form<sup>6</sup>

Name of board, commission, council, etc.
Date:
Dear Member,
The <b>City of Berlin</b> , as a recipient of federal funds is required under Title VI of the Civil Rights statue to ascertain the racial/ethnic make-up of any non-elected boards, commissions, councils, etc.
Data from this section is used for statistical and reporting purposes. The information may be subject to disclosure under federal or state law or rule.
Anti-Discrimination Notice
It is unlawful for the <b>City of Berlin</b> to fail or refuse to provide services, access to services or activities, or otherwise discriminate against an individual because of an individual's race, color, religion, sex, national origin, disability, or veteran status.
As a council under the jurisdiction of the <b>City of Berlin</b> , we invite council members to voluntarily self-identify their race/ethnicity for us to comply with FTA Title VI and LEP requirements. This information will be used according to the provisions of applicable federal and state laws, executive orders and regulations, including those requiring the information to be summarized and reported to the federal government for civil rights enforcement purposes.
Race/Ethnicity
If you choose to self-identify, please mark the <b>one box</b> describing the race/ethnicity category with which you primarily identify:
Asian or Pacific Islander: All persons having origins in any of the peoples of the Far East, Southeast Asia, the Indian subcontinent, or the Pacific Islands. This area includes, for example, China, Japan, Korea the Philippine Islands and Samoa.
Black and/or African American (not of Hispanic origin): All persons having origins in any of the Black racial groups of Africa.
Hispanic: All persons of Mexican, Puerto Rican, Cuban, Central or South American, or other Spanish culture or origin, regardless of race.
American Indian or Alaskan Native: All persons having origins in any of the original peoples of North America, and who maintain cultural identification through tribal affiliation or community recognition.
Caucasian (not of Hispanic origin): All persons having origins in any of the original peoples of Europe, North Africa or the Middle East.

 $<sup>^{6}</sup>$  This form is an optional tool the **City of Berlin** can use to gather information on the racial composition of its committee members for the purposes of meeting the Title VI plan requirements.